



Heritage Advisory Committee

Minutes

10 April 2019

Committee Terms of Reference

The Heritage Advisory Committee is to provide heritage advice on:

- City-owned heritage assets*
- strategic and statutory planning instruments*
- promotion and education of heritage*
- enhancement of economic development and tourism opportunities*
- matters raised by the general community*

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Heritage Advisory Committee

Minutes

10 April 2019

Members of the public to note that recommendations made by this committee are not final and will be subject to adoption (or otherwise) at a future meeting of the Bunbury City Council.

Committee Members:

Member Name	Representing
Cr Brendan Kelly	City of Bunbury
Cr Tresslyn Smith	City of Bunbury
Mrs Del Ambrosius	Community
Mr Bernhard Bischoff	Community
Mr Morris Johnston	Community
Mr Kent Lyon	Community
Mr Raymond Parks	Community
Mr Peter Suckling	Community

Support Staff:

Name	Title
Ms Lacey Brown	Strategic Planning Officer (Heritage)

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1. Declaration of Opening

The presiding member declared the meeting open at 4.00pm.

2. Disclaimer

Not applicable to this committee.

3. Announcements from the Presiding Member

Nil

4. Attendances

4.1 Apologies

Nil

4.2 Approved Leave of Absence

Nil

5. Declaration of Interest

IMPORTANT: Committee members to complete a “Disclosure of Interest” form for each item on the agenda in which they wish to disclose a financial/proximity/impartiality interest. They should give the form to the Presiding Member <u>before</u> the meeting commences. After the meeting, the form is to be forwarded to the Administration Services Section for inclusion in the Corporate Financial Disclosures Register.
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- Mr Kent Lyon declared an impartiality interest for Item 10.1 (Hay Park Footbridge (in association with SSAC)) and an impartiality interest for Item 10.3 (Summary of Referrals and Communications, Items 5, 9, 10 and 14)
- Mr Peter Suckling declared an impartiality interest in Item 10.1 and Item 10.3 (Items 2, 9 and 13)

6. Public Question Time

Not applicable

7. Confirmation of Minutes

Committee Decision: **Moved: Mr Parks** **Seconded: Mr Suckling**

The minutes of the Heritage Advisory Committee Meeting held on 13 February 2019, are confirmed as a true and accurate record.

CARRIED UNANIMOUSLY

8. Petitions, Presentations and Deputations

8.1 Petitions

Nil

8.2 Presentations

Nil

8.3 Deputations

Nil

9. Method of Dealing with Agenda Business

Items were discussed and voted on in the order they appeared on the agenda.

10. Reports

10.1 Hay Park Footbridge

File Ref:	A03335		
Applicant/Proponent:	Heritage Advisory Committee		
Responsible Officer:	Lacey Brown, Strategic Planning Officer (Heritage)		
Responsible Manager:	Thor Farnworth, Manager Sustainability, Planning and Development		
Executive:	Gary Barbour, Director Planning and Development Services		
Authority/Discretion	<input type="checkbox"/> Advocacy	<input checked="" type="checkbox"/> Review	<input type="checkbox"/> Quasi-Judicial
	<input checked="" type="checkbox"/> Executive/Strategic	<input type="checkbox"/> Information Purposes	
	<input type="checkbox"/> Legislative		
Attachments:	Nil		

Summary

The purpose of this report is to address usage of original material from the former rail pedestrian footbridge in the CBD that has been repurposed at a number of footbridge locations throughout the City for interpretation at the Stirling Street Arts Centre (SSAC).

Executive Recommendation

That the Heritage Advisory Committee note that:

1. It is not viable to reuse the original material from the former rail pedestrian footbridge, that was located in the CBD and repurposed at the Hay Park footbridge, for interpretation at the Stirling Street Arts Centre; and
2. The former rail pedestrian footbridge material will be disposed of by the Department of Works and Services as required.

Strategic Relevance

Theme 1	Our community and culture
Goal	A safe, healthy and cohesive community, with a rich cultural life, and supportive social environment.
Objective 1.4	Arts, culture, heritage and events that enrich our understanding and enjoyment of life, celebrate our identity and bring the community together.

Regional Impact Statement

The Stirling Street Art Centre building has a history rich in community involvement since it was built in 1917, servicing Bunbury and the region. Interpretation work that tells the stories of the site and surrounds being pre-European settlement, train yards near or on the site and the State Government Infants' School would add to the vibrancy and understanding of this regional centre.

Background

When the Five Mile Brook culvert was constructed, along the section directly in front of the Soccerdrome building, the timber footbridge was deconstructed and replaced with a new structure. This is an outcome of the Labor election commitment in relation to Hay Park and addresses the safety concerns of user groups with regards to the Five Mile Brook. The bridge was not in good condition.

A heritage enquiry from the public was made on the basis that materials in this structure were part of the old rail footbridge crossing the railway tracks in the CBD. The timber and handrail are currently stored at the Council depot.

The same comments have also been made about materials in the Hayward Street (Five Mile Brook) footbridge and Queens Garden Sump Crossover.

Outcomes from the HAC item at Ordinary Council Meeting of 27 November 2018 (Council Decision 336/18):

That Council requests the Chief Executive Officer:

- 1. Investigate options for an interpretative installation of the former overhead rail footbridge using the original materials that currently form part of the Hay Park footbridge; and*
- 2. Present a scoping and feasibility report on the findings of the investigation to the Heritage Advisory Committee for its review and recommendations by the end of the first quarter of 2019.*

Council Policy Compliance

Not applicable.

Legislative Compliance

Not applicable.

Officer Comments

There is no historical significance in retaining the bridge materials at the current locations, but it could be pursued that some of the original material be retained for interpretation purposes at a site near the original historic location in the CBD. A condition of the recent Stirling Street Art Centre Redevelopment required a Heritage Interpretation Plan (reflecting the history and significance of the State Government Infants' School (fmr)) to the specification of the City of Bunbury shall be submitted to and approved by the City of Bunbury.

The scope of the Interpretation Plan was reviewed to consider if the incorporation of the Hay Park footbridge materials, that have been stored at the depot site, could be utilised. After meeting with City of Bunbury Facilities Maintenance Supervisor, it was clear that the materials would not be viable for reuse or repurpose and that the scope of the Interpretation Plan had sufficiently told stories of the site without the introduction of additional materials.

It may also be an outcome of the Interpretation Plan that the footbridge was too far from the SSAC site to add value to interpretation in that location.

Analysis of Financial and Budget Implications

There are no financial or budgetary implications arising from the recommendations of this report.

Community Consultation

This report seeks to consult with community members of the Heritage Advisory Committee. Preliminary discussions have been undertaken with SSAC representatives.

Councillor/Officer Consultation

This report seeks to consult with Councillor members of the Heritage Advisory Committee. The City of Bunbury Facilities Maintenance Supervisor and project Architect were consulted on the potential reuse of the original footbridge material as detailed in the Officer Comments. The initial deconstruction of the footbridge and storage of materials was discussed with the Acting Team Leader Engineering, Program and Planning.

Applicant Consultation

Not applicable.

Timeline: Council Decision Implementation

Not applicable.

Outcome of Meeting

Discussion on relationship of footbridge usage with the former school was ensued. Concerns about original fabric being disposed of (dumped) was raised. Reuse by artists or the City was the preference. Relationship to original location was also discussed and that the context e.g. road alignment, landscape had been changed. The footbridge could be represented in the interpretation through photos, mosaics in footpaths etc and not necessarily a rebuild or part replica. This was addressed in the Interpretation Plan as a theme/story to be addressed.

An amended recommendation was moved by Mr Suckling and seconded by Mrs Ambrosius.

The Presiding Member decided to put each point of the recommendation individually:

That the Heritage Advisory Committee:

1. Note that it is not viable to reuse the original material from the former rail pedestrian footbridge, that was located in the CBD and repurposed at the Hay Park footbridge, for interpretation at the Stirling Street Arts Centre;

CARRIED 8 votes “for”, Nil votes “against”

2. Note that the former rail pedestrian footbridge material will be disposed of by the Department of Works and Services as required;

CARRIED 6 votes “for”, 2 votes “against”

3. Recommend that the footbridge be considered to be represented in the heritage interpretation of SSAC;

CARRIED 8 votes “for”, Nil votes “against”

4. Recommend alternative uses be found for the material when disposed.

CARRIED 8 votes “for”, Nil votes “against”

Committee Decision:

That the Heritage Advisory Committee:

1. Note that it is not viable to reuse the original material from the former rail pedestrian footbridge, that was located in the CBD and repurposed at the Hay Park footbridge, for interpretation at the Stirling Street Arts Centre;
2. Note that the former rail pedestrian footbridge material will be disposed of by the Department of Works and Services as required;
3. Recommend that the footbridge be considered to be represented in the heritage interpretation of SSAC;
4. Recommend alternative uses be found for the material when disposed.

Background

The Bunbury Council Chambers were entered in the State Register of Heritage Places on a permanent basis in January 2011, with the following Statement of Significance:

Bunbury Council Chambers, a single storey rendered brick building with a corrugated iron parapeted roof, originally designed and built in the Federation Free Classical style in 1897, extended and remodelled in the Inter-War Deco style in 1935-36, has cultural heritage significance for the following reasons:

The place is a good example of a council chambers and offices building in the Inter-War Art Deco style and of the design work of prominent architect E.G. Cohen of Eales & Cohen;

With its distinctive Art Deco styling and decoration and prominent bays, and its location on a prominent street corner, the place is a landmark in the central area of Bunbury, and an integral part of a precinct of civic and heritage buildings at the southern edge of this area of the city;

The history of the place and changes to it since its original construction illustrate the development of key civic facilities in an important regional centre, and the place has been an important focus for the community of Bunbury since 1897;

The place is a fine example of a Federation period, regional civic building remodelled and extended in the Inter-War Art Deco style;

The Centenary Gardens, commemorating Bunbury's centenary in 1936, are rare in Western Australia; and

The first stage of the place was designed by architect P.W. Harrison and was built during the gold boom period when Bunbury was prospering and growing following development of railways and the harbour at the port.

The Bunbury Council Chambers is currently included on the following lists:

- State Register of Heritage Places
- Local Government Heritage Inventory
- City of Bunbury Heritage List
- National Trust of Australia (WA)
- Art Deco Significant Building Survey

Council Policy Compliance

Bunbury lead by example through the management of these premises in accordance with the Local Planning Policy 6.1: Heritage Conservation and Development. Endorsement of the CMP is consistent with this policy.

Legislative Compliance

The completion of the CMP supports requirements of the Australian International Council on Monuments and Sites (ICOMOS) Burra Charter; *Heritage of Western Australia Act 1990* and the *Planning and Development Act 2005*.

Officer Comments

The CMP, which was prepared in accordance with the Heritage Council of WA's standard brief includes:

- historical and physical evidence relevant to the assessment of the cultural heritage significance of the place;
- assessment of the place's cultural heritage significance;
- conservation policy recommendations; and
- implementation recommendations.

In essence, it is a property management tool that aims to provide the knowledge and framework necessary to conserve (and where appropriate, interpret) the significance of the place and to manage necessary alterations and works over time. Conservation and maintenance schedules assist in the prioritisation and scope of works recommended.

Analysis of Financial and Budget Implications

Implementation of the recommendations contained within the CMP will have financial implications. It should be noted that the plan contains recommendations and provides a useful property management tool for prioritisation and scheduling of works (resources permitting).

Community Consultation

This report seeks to consult with community members of the Heritage Advisory Committee.

Councillor/Officer Consultation

This report seeks to consult with Councillor members of the Heritage Advisory Committee. Members of the Development Control Unit were consulted in March 2019.

Applicant Consultation

Not applicable.

Timeline: Council Decision Implementation

The CMP contains a recommended conservation works schedule and maintenance schedule. These are prioritised as short term (1-2 years); medium term (2-5 years); ongoing and annual inspections. This is standard for asset management of a building.

Outcome of Meeting

The Strategic Planning Officer (Heritage) went through the key points of the CMP but it was raised by the members that there was a gap in the history between the years 1979 and 1992. The building was used as a Court House and then for exhibition use until the art gallery use transitioned to the former Sisters of Mercy building in 1985. The Strategic Planning Officer (Heritage) noted that this gap was not addressed in the State assessment record for State registration. Consultation with members will occur so that the draft can be finalised by the next meeting.

It was moved by Mr Suckling and seconded by Mr Johnson that this item be deferred to the next Heritage Advisory Committee of 13 June 2019 and was carried unanimously.

Committee Decision:

That the Heritage Advisory Committee defer this item for consideration to the next HAC meeting of 13 June 2019.

CARRIED

8 votes “for” / Nil votes “against”

- *Planning and Development (Local Planning Schemes) Regulations 2015*
- Relevant Local Planning Policies for Heritage
- State Planning Policy 3.5 Historic Heritage Conservation

Officer Comments

The referral and communications list is as follows:

1	Subdivision – #50 Beach Road
2	#7 Park Street –discussion with insurance builder regarding rebuild after fire damage
3	#6 Money Street – discuss reroofing options
4	#64 Minninup Road – discuss works
5	#16 Edward Street – preliminary discussion and site inspection for proposal
6	The Rose Hotel
7	CMP Bunbury Council Chambers – presented to DCU
8	St Mark’s – discussion with Churchwarden and Priest regarding DA, funding and future working bees. Scott Family contribution towards works at graveyard from reunion event.
9	State Administrative Tribunal application – #5 Charles Street, East Bunbury, Proposed Demolition of Single House
10	BRAG – discussions on access ramp, internal door alteration and signage
11	Senior Citizens Building (Teede House) – replacement verandah railings
12	#9 Charles Street – preliminary subdivision enquiry
13	SSAC redevelopment works - toilets
14	Interpretation Plan Scope for SSAC
15	WA State Heritage and History Seminar 29/30 April

Recent Council Decision at Ordinary Meeting of the City of Bunbury Council on 2 April 2019 –

That Council:

1. Request the CEO implement an annual heritage forum as scoped; and
2. Consider allocating a recurring annual budget of \$1000 towards the implementation of the forum as part of future year budget considerations.

Analysis of Financial and Budget Implications

Not applicable.

Community Consultation

Not applicable.

Councillor/Officer Consultation

Councillor members were consulted through the Heritage Advisory Committee.

Applicant Consultation

Not applicable.

Timeline: Council Decision Implementation

Not applicable.

Outcome of Meeting

The Strategic Planning Officer went through the communications and referrals list and summarised any issues and responded to discussion points.

Key matters raised included concern with replacement of roof for Item 3 with any material other than terracotta tiles; to expect six weeks for a decision from the State Administrative Tribunal on Item 9 for #5 Charles Street and for the Strategic Planning Officer (Heritage) to send a link on Item 15 The WA State Heritage and History Seminar to all members.

The recommendation was moved by Mr Suckling and seconded by Mrs Ambrosius and was carried unanimously.

Committee Decision:

That the Heritage Advisory Committee note the summary of referrals and communications as detailed in the Officer Comments.

CARRIED

8 Votes "For" / Nil votes "against"

11. Applications for Leave of Absence

Not applicable to this committee.

12. Questions from Members

12.1 Response to Previous Questions from Members taken on Notice

Nil

12.2 Questions from Members

Nil

13. Urgent Business

Nil

14. Date of Next Meeting

13 June 2019

15. Close of Meeting

The Presiding Member closed the meeting at 5.45pm

Confirmed to be a true and correct record of proceedings of the Heritage Advisory Committee meeting held on 10 April 2019.

Cr Brendan Kelly
PRESIDING MEMBER